



LOWER MANHATTAN DEVELOPMENT CORPORATION

Proposed Amendments to Partial Action Plan 11 and the Final Action Plan Draft Released for Public Comment on August 28, 2015

Overview

The Lower Manhattan Development Corporation (LMDC) is the recipient of a \$2 billion federal grant for the World Trade Center (WTC) disaster recovery and rebuilding efforts for Lower Manhattan. LMDC received \$783 million in additional federal funds for damaged properties and businesses (including the restoration of utility infrastructure) as well as economic revitalization directly related to the terrorist attacks at the WTC Site. Both of these federal grants are administered by the United States Department of Housing and Urban Development (HUD). Fourteen LMDC Partial Actions Plans (PAPs) and one Final Action Plan (FAP) allocate the entire \$2.783 billion grant towards remembrance, rebuilding, and renewal initiatives in Lower Manhattan, the area of Manhattan on or below Houston Street. These PAPs are viewable on the LMDC website at: <http://renewnyc.com/FundingInitiatives/PartialActionPlans.aspx>.

The proposed amendments will:

1. Establish a new activity called “World Trade Center Ship” in the Final Action Plan (FAP) to be funded using unexpended, returned, and/or unused Cultural/Community Enhancement funds.
2. Reallocate \$536,621 of unexpended Cultural Enhancement Funds from the \$28 million allocation in PAP 11 to the World Trade Center Ship activity in the FAP.
3. Reallocate \$1,563,349 of unexpended or returned Community Enhancement Funds from the \$56.7 million allocation in the FAP to the new World Trade Center Ship activity in the FAP.
4. Reallocate \$30 of residual funds remaining from the \$4,045,000 Cultural & Community Events and Installations activity in the FAP to the new World Trade Center Ship activity in the FAP.

The current versions of PAP 11 and the FAP, as well as other PAPs, are available on LMDC’s website, at <http://www.renewnyc.com/FundingInitiatives/PartialActionPlans.aspx>.

Any change greater than 5% in the funding committed to a certain program, the addition or deletion of any program, or change in the designated beneficiaries of a program constitutes a substantial amendment and such amendment will be available for public review and approval by HUD.

Public Comment

Some of the proposed amendments are substantial amendments that are open to public comment as required by HUD for thirty calendar days from the date of publication of the proposed amendments. Public comments will be accepted in writing delivered to LMDC either by posted mail or by electronic submission by September 30, 2015 as follows:

By post to: Public Comment on Amended PAP 11 and FAP
Lower Manhattan Development Corporation
1 Liberty Plaza, 27th Floor
New York, NY 10006

Electronically at LMDC's website: http://renewnyc.com/FundingInitiatives/frm_comments.asp.
In the Category section dropdown box, select: *PAP Comments*.

Comments delivered by fax or telephone will not be considered.

Proposed Amendments

1. Establish a new activity called “World Trade Center Ship” in the Final Action Plan.

This Amendment proposes to create a new activity, World Trade Center Ship, in the Final Action Plan (FAP). Proposed funding of \$2.1 million will be provided by decreasing funding no longer needed for the Cultural Enhancement Funds program in Partial Action Plan (PAP) 11 and both the *Community Enhancement Fund* and *Cultural & Community Events and Installations* programs in the FAP. These programs are winding down and sufficient funds are being retained to pay for the projects still to be completed. The funds proposed for reallocation represent unused environmental or legal allocations for these programs, returned funds, and residual balances from completed projects.

Funds proposed for this new World Trade Center Ship activity will be used for the preservation, reconstruction, and display at the New York State Museum in Albany of the World Trade Center Ship remnant discovered on the World Trade Center Site during excavation work.

As part of its environmental obligations for the World Trade Center site, in 2004 LMDC entered into an agreement regarding historic resources with the NYS Historic Preservation Office and the federal Advisory Council on Historic Preservation (“the Programmatic Agreement”). Under this agreement, if an historic resource was found during the site’s reconstruction, state and federal officials would need to be notified and a mitigation plan developed for the historic resource, subject to consultation with approximately 40 consulting parties identified in that agreement.

On July 13, 2010 archaeologists monitoring excavation at the WTC Site observed the curved timbers of the lower hull of what proved to be the stern of an 18th century ship. After the remnants were uncovered, LMDC assembled a team of ship experts and conservators to develop and execute a short-term mitigation plan so the ship could be removed from the site in a controlled manner before its condition was threatened by exposure to the elements. The effort included protecting, recording, excavating, disassembling, packaging, and removing the vessel’s components and associated artifacts from the project site.

A year later remnants of the bow were also discovered on the site. As a result of LMDC's short term mitigation efforts, remnants from both the bow and stern are currently in stable condition and are being stored at the Center for Maritime Archaeology and Conservation at Texas A&M University.

The NYS Historic Preservation Office has determined that the ship is eligible for listing on the National Register of Historic Places. Only about a dozen colonial-era merchant ships have ever been professionally recorded nationwide. The WTC Ship is significant for its association with the rise in prominence of New York's port during the late 18th century, its association with the development of New York City's Hudson River shoreline, and for being an early example of a Hudson River Sloop.

After the ship materials were removed from the Site and sent to Texas A & M for preservation, LMDC contacted institutions in the New York metropolitan area to determine their interest in displaying the WTC ship. The institution that expressed the greatest interest was the New York State Museum in Albany. The Museum intends to display the ship as a centerpiece of its collection; it already displays a collection of materials from the World Trade Center including items related to the international response to the events of September 11, 2001. By preparing to send the ship to the State Museum, LMDC will have completed its required mitigation under the Programmatic Agreement.

2. Reallocate funds from the Lower Manhattan Cultural Enhancement Fund Program to the World Trade Center Ship Activity in the Final Action Plan.

This amendment proposes to reallocate the remaining \$536,621 from the \$28 million Lower Manhattan Cultural Enhancement Fund program in PAP 11 to the new World Trade Center Ship activity in the Final Action Plan. Work is ongoing for the final *Cultural Enhancement Fund* project. We have retained sufficient funds to meet our remaining *Cultural Enhancement Fund* program obligations and do not anticipate additional legal or environmental costs associated with this program. As a result, we are proposing to reallocate the remaining unused Cultural Enhancement Funds to the Final Action Plan.

3. Reallocate funds from the Community and Cultural Enhancement Activity to the World Trade Center Ship Activity in the Final Action Plan.

This amendment proposes to allocate \$1,563,349 of funds within the \$56,726,330 allocation for *Community and Cultural Enhancements* in the Final Action Plan to the proposed new World Trade Center Ship activity also in the Final Action Plan. This will decrease the allocation for *Community and Cultural Enhancements* program to the amount needed to fulfill obligations related to active projects within this program. A significant amount of the available funds that exist in this activity represent grant funds returned by recipients, as well as unused environmental and legal allotments, and unexpended grant funds.

4. Reallocate funds from the Cultural & Community Events & Installations activity in the Final Action Plan to the World Trade Center Ship Activity in the Final Action Plan.

This amendment proposes to reallocate the \$30 of residual funds in the *Cultural & Community Events & Installations* activity within the Final Action Plan to the proposed new World Trade Center Ship activity also in the Final Action Plan. All projects within the *Cultural & Community Events & Installations* activity have concluded.

The following table details the current allocation for the FAP and the proposed changes:

PAP or FAP	Activity	Current Allocation	Proposed Reallocation	Proposed Revised Allocation
11	Lower Manhattan Cultural Enhancement Fund	\$28,000,000	(\$536,621)	\$27,463,379
FAP	A. Community & Cultural Enhancement Fund	\$56,726,330	(\$1,563,349)	\$55,162,981
FAP	B. Cultural & Community Events & Installations	\$4,045,000	(\$30)	\$4,044,970
FAP	World Trade Center Ship	\$0	\$2,100,000	\$2,100,000